

# UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION IX

75 Hawthorne Street San Francisco, CA 94105

In Reply Refer To: WTR-7

**August 8, 2008** 

Brett Butler, General Manager Starkist Samoa, Inc. P.O. Box 368 Pago Pago, Tutuila, American Samoa 96799

Re: April 3, 2008 Clean Water Act Inspection

Dear Mr. Butler:

Enclosed is the August 8th report for our April 3, 2008 inspection of the Starkist Samoa Company. Please submit a short response to the findings in Sections 1 through 3 of this report to EPA and ASEPA, by **September 30, 2008**. The main findings are summarized below:

- 1 Starkist consistently complies with the NPDES permit limits for conventional pollutants, nutrients, and toxics that apply to the wastewater discharges into the Joint Cannery Outfall. Compliance is reached through (1) well-designed and sized chemically-aided primary solids removal, and (2) diversion of high-strength wastes to marine disposal.
- 2 The Joint Cannery Outfall continues to be a significant asset that benefits overall water quality in the harbor. Any increase in outfall throughput would require further pollutant removals likely involving secondary biological treatment and solids digestion. Expanded treatment, especially in conjunction with COS Samoa, could be a viable investment, particularly if it eliminates marine disposal and recovers biogas for energy.
- **3** Starkist should reconfirm the validity of the September 2004 priority pollutant scan for toxic organics in the discharge from Starkist Samoa to the Joint Cannery Outfall.
- 4 Starkist reclaims two significant waste streams, heavy fish solids into fish meal and waste oils from in-plant sources into boiler feed fuel.
- **5** Receiving water monitoring has not registered definitive evidence of impact in Pago Pago Harbor from the combined discharges from Starkist and COS Samoa through the Joint Cannery Outfall. This inspection did not cover the marine disposal by ship.

I appreciate the helpfulness of your staff during this inspection. We remain available to assist in any way. Please feel free to call me at (415) 972-3504, or e-mail arthur.greg@epa.gov.

Sincerely,

Greg V. Arthur CWA Compliance Office

cc: Lt. Matt Vojik, ASEPA



### U.S. ENVIRONMENTAL PROTECTION AGENCY

#### **REGION 9**

# CLEAN WATER ACT COMPLIANCE OFFICE

#### NPDES COMPLIANCE EVALUATION INSPECTION

NPDES Permittee: Starkist Samoa, Inc.

Atu'u, Maoputasi

Facility: P.O. Box 368, Pago Pago, Tutuila Island, American Samoa

Discharged through the Joint Cannery Outfall

(NPDES Permit No. AS0000019)

Receiving Water: Pago Pago Harbor

Date of Inspection: April 3, 2008

**Inspection Participants:** 

US EPA: Greg V. Arthur, CWA Compliance Office, (415) 972-3504

ASEPA: None

Starkist Samoa: Brett Butler, General Manager, (684) 644-1835

Joe Carney, Utilities/Environment, Department Head, (684) 644-2860

Leaia Sam Mose, EPA Specialist

Report Prepared By: Greg V. Arthur, Environmental Engineer, USEPA Region 9

August 8, 2008

# 1.0 Scope and Purpose

On April 3, 2008, EPA conducted an NPDES compliance evaluation inspection of Starkist Samoa, Inc. The purpose was to ensure compliance with the NPDES permit and applicable Federal regulations covering the discharge of non-domestic wastewaters and storm water runoff into waters of the United States. A secondary purpose was also to identify and verify the conditions to be in future NPDES permits. In particular, it was to ensure:

- Classification in the proper Federal category;
- Application of the correct standards at the correct sampling points;
- Application of effective best management practices;
- Consistent compliance with the standards and best management practices; and
- Fulfillment of Federal self-monitoring requirements.

Starkist Samoa is one of the dischargers of storm or industrial wastewater to waters of the United States whose compliance was assessed as part of evaluations of the NPDES permitted discharges in American Samoa conducted in the past year. Inspection participants are listed on the title page of this report. Arthur conducted the inspection on April 3.

# 1.1 Background

Starkist Samoa is a tuna cannery sited on the northeastern side of Pago Pago Harbor in the village of Atu'u. Starkist Samoa is one of two canneries in American Samoa located adjacent to each other on the harbor, along with an electric power plant, a can making plant, and a repair facility for tuna fishing and processing ships. Starkist Samoa produces cooked tuna products, fish meal, and fish oil. Independent contractors deliver unprocessed tuna frozen in the holds of their ships. The tuna cannery work involves dock receiving, thawing, cooking, processing, packing, refrigeration, and rendering. Starkist Samoa does not manufacture cans, shipping pallets, mylar packaging, or packaging labels. American Samoa Power Authority provides electrical, water, and sewer utilities. Starkist Samoa has boilers, stand-by electrical generation capacity, water softening, cold storage, and a tank farm. See Sections 1.3 and 1.4 on pages 3 and 4 for further description of on-site processes.

On February 28, 2008, US EPA issued a revised NPDES permit No. AS0000019 to Starkist Samoa for its discharge to the harbor. Since 1992, industrial wastewater from Starkist Samoa and the other cannery have discharged together through the deep water Joint Cannery Outfall to the outer harbor, although each cannery holds an individual NPDES permit. The current permit for Starkist Samoa became in effect on April 1, 2008 and is set to expire on March 31, 2013. The previous permit was issued on December 21, 2000. See Section 2.0 for further description of the permit requirements.

# **1.2** Facility SIC Code

Starkist Samoa is assigned the SIC code for canned and cured fish and seafoods (SIC 2091).

# 1.3 Facility Description

Starkist Samoa consists of interconnected buildings located along a long dock on the north shore of the Pago Pago inner harbor. See Section 1.6 of this report for photo documentation.

<u>Loading Dock</u> - Containers of frozen whole tuna are unloaded from fishing ships into metal holding bins stacked on the dock. The dock runs the length of the facility with curbing along the harbor and around the dock forming containment. The metal holding bins of frozen tuna are stacked within a thawing bay for circulating spray quenching with chlorinated sea water. The containers are washed out on the dock with sea water. The dock itself is washed off many times throughout the day with sea water and, as a result, was observed to be clean of debris, oily sheens, visible solids, and any fish-related by-products or waste. All wastewaters associated with the dock operations, including storm water run-off, process drainage, and dock wash down, are captured within the curbing through floor drains into the dockside sumps for pump delivery into the low-strength wastewater treatment system. <u>See</u> Photos #1, #2, #3 and #4 in Section 1.6 on page 6.

<u>Butchering</u> - Thawed fish are loaded on moving conveyers for cutting and gutting. The blood, and some entrails and eviscera are squeegeed into a floor drain leading to the high-strength wastewater disposal system. <u>See</u> Photo #5 in Section 1.6 on page 7.

<u>Precooking</u> - The butchered fish are loaded into tray bins for steam cooking in a series of retort cookers. The bins of pre-cooked fish are water quenched in a chilling bay. The retort condensate and cook juice generated from the retort cookers drain to the high-strength waste disposal system. The retort cooking quench water collects into a reclaim tank with the excess bleed drained into the low-strength wastewater treatment system. The reclaim tank sludges are fed as scrap into the rendering plant.

<u>Packing</u> - The precooked and chilled fish are loaded onto moving conveyer tables for manual skinning, boning, and sorting by grade. Tuna meat is then delivered to product lines for packaging, canning, broth/oil filling, lid seaming, retort recooking of the filled and sealed cans and mylar pouches, and final labeling and boxing. The sealed and recooked cans and mylar pouches are air quenched. The bone and skin scrap is fed into a corkscrew auger for delivery as solids to the rendering plant. The cans and lids arrive pre-made. Boxes, labeling, and mylar packaging arrive pre-printed. Final products are shipped out by shipping container. See Photo #6 in Section 1.6 on page 7.

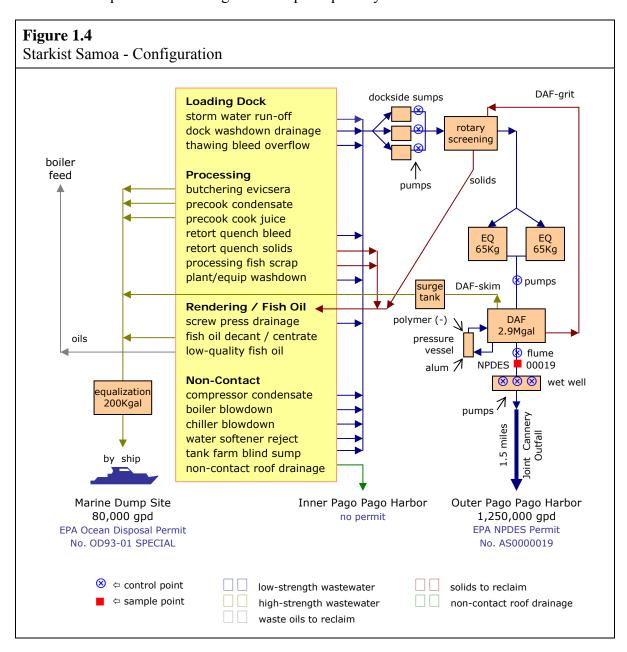
Rendering - Starkist Samoa produces fish meal and fish oil products from processing scrap. The rendering process involves auger delivery to rendering, re-cooking, auger screw pressing, drying through a rotating dryer, and final bagging. The auger screw press drainage is pumped to the low-strength wastewater treatment system. Decanted fish oil from the auger screw press and the cookers is processing through multi-staged decanting and final centrifuges, with high-quality oil sold as product and low-quality oil reclaimed as boiler feed.

<u>Refrigeration and Utilities</u> - Starkist Samoa employs ammonia chillers. Plant utilities also include boilers, standby electric power generators, water softening, dockside chlorination, a tank farm and air compressors. Condensate, boiler blowdown, chiller blowdown, tank farm

drainage, and softener brines all drain or are pumped into the low-strength wastewater treatment system. Plant, equipment, flooring, and conveyances are washed down plant-wide with hot water, caustic foaming cleaner, and chlorinated sanitizer, into the low-strength wastewater treatment system during the graveyard shift from 3:00am to 6:00am.

# 1.4 Facility Wastewater Sources, Handling and Discharge

Starkist Samoa uses both sea water and ASPA-provided fresh water. The resulting plant and equipment washdown, thaw and quench waters, condensate, and various equipment blowdowns, along with fish processing wastes, storm water run-off, and off-site waste oil are handled for disposal and discharged in five principle ways.



Low-Strength Wastewaters – Plant and equipment washdowns, contact storm water run-off, and non-contact utility waters generated through out the facility discharge to a facility-wide floor drainage systems leading to low-strength wastewater treatment with a design capacity of 2.9 mgd. These low-strength wastewaters carry fish slime, blood, some entrails and other solids, oils, and chemical cleaners. The low-strength wastewaters collect in a series of sumps that feed drainage through rotary screen filters to remove bulk solids. The screened wastewaters drain to equalization tanks for pumping through a dissolved air flotation ("DAF") clarifier to further remove light solids. A mid-level tap draws decanted wastewater for pressurization. Both anionic polymers and alum are added to the pressure vessel. The pressurized contents produce dissolved air upon release in the DAF unit. The DAF decant discharges through a flume to a 14-inch pipeline for discharge through the 1.5-mile Joint Cannery Outfall. Starkist Samoa discharges an average of 1.25 million gallons per day to the outfall. The discharge flume serves as the NPDES permit sample point, designated in this report as NPDES-00019. The low-strength wastewaters from both Starkist Samoa and COS Samoa feed through the outfall for combined discharge to the outer Pago Pago Harbor. See Photos #8, #9, #10 and #14 in Section 1.6 on pages 7 and 8.

<u>High-Strength Wastes</u> - The high-strength solids, wastewaters from butchering and precooking, and DAF skim solids collect into to an equalization tank with over a day of storage. The equalization tank contents are pumped to the Blue Moon for off-site hauling by ship to an EPA-approved ocean dump site located off-shore. Starkist Samoa generates an averate of 80,000 gallons of high-strength waste per day. <u>See</u> Photos #11, #12 and #13 in Section 1.6 on page 8.

<u>Non-Contact Wastewaters</u> - The non-contact wastewaters associated with the plant utilities drain to the low-strength wastewater system. These wastewaters include non-contact air compressor condensate, boiler blowdown, water softener brines, chiller blowdown, and captured tank farm drainage. Non-contact roof drainages discharge by downspouts directly to the ocean.

<u>Solids</u> - Processing scrap from packing is delivered by auger through floor trenching to an on-site rendering plant to produce fish meal and fish oil. Auger screw pressings of the fish processing scrap and rotary screenings removes drainage for discharge by floor drain to the high-strength wastewater line and decanted oils for further processing.

<u>Fish Oil</u> - Fish oil from the rendering plant are segregated into product- and fuel-grades with the two streams separately processed through hydrocycloning and centrifuging. The product-grade fish oil is packaged as product. The fuel-grade oils are reclaimed as boiler feed. <u>See</u> Photo #7 in Section 1.6 on page 7.

## 1.5 Facility Wastewater Composition

<u>Low-Strength Wastewater</u> - These wastewaters, discharged through the Joint Cannery Outfall contain fish blood, slime, solids, and oils, as well as the chemical cleaners used in plant and equipment washdown. Fish-related products would be expected to contain organics, non-petroleum fats and oils, suspended solids, ammonia-nitrogen, and trace elements in the fish

tissue such as iron, phosphorus, and mercury. The chemical cleaners contain alkaline non-phosphated cleaners and emulsifying degreasers (*hydroxides*, *metasilicate*), and a chlorinated non-foaming cleaner (*sodium dichloroisocyanurate*).

<u>High-Strength Wastes</u> - These wastes (>50,000 mg/l-BOD), shipped out to an ocean dump site, would be expected to entrain the same contaminants as the low-strength wastewaters.

<u>Roof Drainage</u> - These flows, discharged directly to the harbor by downspout, would not be expected to entrain pollutants beyond possibly zinc from galvanized metal roofing and slightly oily atmospheric grime.

#### 1.6 Photo Documentation

Thirteen of the 23 digital photographs taken during this inspection and one of the 12 taken from and earlier inspection of COS Samoa are depicted here in this section. The Starkist Samoa photographs are saved as *samoa-starkist-01.jpg* through *-23.jpg*. The COS Samoa photograph is saved as *samoa-cos-08.jpg*.



Photo #1: Harbor Dock - Dock Washed and Clean

Taken By: Greg V. Arthur

Date: 04/03/08



Photo #2: Harbor Dock - Curbing and Cleanliness

Taken By: Greg V. Arthur

Date: 04/03/08



Photo #3: Thawing Bay - Fish Slime Foam

Taken By: Greg V. Arthur

Date: 04/03/08

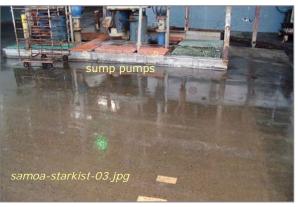


Photo #4: Dockside Wastewater Sump

Taken By: Greg V. Arthur

Date: 04/03/08



Photo #5: Butchering Room Floor Taken By: Greg V. Arthur

Date: 04/03/08



Photo #6: Processing Scrap - Auger to Rendering

Taken By: Greg V. Arthur

Date: 04/03/08



Photo #7: Fish Oil Processing - Decant to Drain

Taken By: Greg V. Arthur

Date: 04/03/08



Photo #8: Low-Strength Treatment - Rotoscreens

Taken By: Greg V. Arthur

Date: 04/03/08



Photo #9: Low-Strength Treatment - DAF Unit

Taken By: Greg V. Arthur

Date: 04/03/08



Photo #10: NPDES Sample Point - Flow Meter

Taken By: Greg V. Arthur

Date: 04/03/08



Photo #11: Tank Farm - Showing 2° Containment

Taken By: Greg V. Arthur

Date: 04/03/08



Photo #12: Tank Farm - Showing 2° Containment

Taken By: Greg V. Arthur

Date: 04/03/08



Photo #13: Blue Moon - Ship to Ocean Dump Site Taken By: Greg V. Arthur

Taken by: Greg v. 711

Date: 04/03/08



Photo #14: Joint Cannery Outfall Connection

Taken By: Greg V. Arthur

Date: 04/02/08

# 2.0 NPDES Permit Requirements

The NPDES permit must apply Federal BAT/NSPS standards to all regulated sources and the American Samoa water quality standards to the discharge to the ocean.

# **Summary**

The NPDES permit authorizes the discharge of low-strength wastewater through the Joint Cannery Outfall. The permit imposes effluent discharge limits that apply both Federal standards for tuna processing and American Samoa water quality standards to the discharge from Starkist Samoa into the Joint Cannery Outfall. The Federal standards impose production-based limits for total suspended solids, oil and grease, and pH. The American Samoa water quality standards establish effluent discharge limits for phosphorus, total nitrogen, ammonia, copper, zinc, and mercury, as well as other narrative and numerical receiving water limits for the combined discharge from outfall. Finally, the NPDES permit requires Starkist Samoa to develop best management practices for spill and drainage control, a pollution minimization plan for the sources of copper, zinc, and mercury, and a chronic toxicity study. See Sections 2.3 through 2.4 for NPDES permit narrative requirements and permit limits.

# Requirements

None.

#### Recommendations

• The NPDES permit should specifically identify the compliance sampling point for the discharge of effluent from Starkist Samoa into the Joint Cannery Outfall.

#### 2.1 Permit Applicability

NPDES Permit AS0000019 currently in effect was issued February 28, 2008. The previous version was issued effective on January 23, 2000. The Federal regulations in 40 CFR 122.21(d) allowed the administrative extension of the permit because Starkist Samoa submitted its application for permit renewal at least 180 days before it expired. All versions of the NPDES permit apply the Federal categorical standards and American Samoa water quality standards to the effluent discharge from Starkist Samoa into the Joint Cannery Outfall, identified as the effluent flume and designated in this report as the sample point NPDES-0000019. The NPDES permit also applies the American Samoa water quality standards to the receiving waters around the Joint Cannery Outfall, which is designated in the permit as Discharge Point 001. The NPDES permit does not authorize any other discharges from Starkist Samoa.

The discharge of high-strength waste by ship to a Federally-permitted ocean disposal site is authorized under a separate permit (EPA Ocean Disposal Permit No. OD93-01 SPECIAL). This inspection did not include a compliance evaluation of the ocean dumping permit.

# 2.2 Federal BAT/NSPS Categorical Standards

The Federal categorical standards for tuna processing in 40 CFR 408 Subpart N apply to the effluent discharge from Starkist Samoa to the Joint Cannery Outfall. The Federal standards impose loading limits for total suspended solids and oil and grease, based on a maximum average daily production of 600 tons of tuna processed per day. The Federal standards also impose pH limits. Starkist Samoa does not generate any wastewaters regulated under any other Federal categorical standard in 40 CFR 407-471.

# 2.3 Effluent Discharge Limits

The NPDES permit applies Federal categorical standards and American Samoa water quality standards limits to the effluent discharge from Starkist Samoa into the Joint Cannery Outfall, designated in this report as the sample point NPDES-00019.

Figure 2.3	
NPDES Permit - Discharge Standards and Limits for Starkist S	amoa

NPDES Permit ①	Before Apr	il 1, 2008	After Apr	il 1, 2008	monitoring	sample
AS0000019 §I.A Table 1	d-max	mo-avg	d-max	mo-avg	frequency	type
flow (mgd)	2.90	-	2	-	continuous	flume
BOD (mg/l)	2	2	2	2	weekly	24-hr
TSS (lbs/d)	7536	2996	9960	3960	weekly	24-hr
oil and grease (lbs/d)	1907	763	2520	1008	weekly	grab ④
total nitrogen (lbs/d)	2100	1200	2100	1200	2/week	24-hr
total phosphorus (lbs/d)	309	192	309	192	2/week	24-hr
ammonia-N (lbs/d)	-	-	4045	2016	weekly	24-hr
mercury (lbs/d)	-	-	0.11	0.04	2/year	24-hr
copper (lbs/d)	-	-	2.84	1.41	2/year	24-hr
zinc (lbs/d)	-	-	55.2	27.5	2/year	24-hr
ammonia-N (mg/l)	133	-	167	83	weekly	24-hr
mercury (µg/l)	-	-	4.72	1.80	2/year	24-hr
copper (µg/I)	108	66	117	58	2/year	24-hr
zinc (µg/l)	1770	1545	2284	1138	2/year	24-hr
temperature (°F)	95°F	90°F	95°F	90°F	continuous	probe
pH - min/max (s.u.) ③	6.5 - 8.6	-	6.5 - 8.6	-	continuous	probe
acute toxicity (t.u.)	2	2	_	-	-	-

- ① These limits apply at the flume discharge into the Joint Cannery Outfall (NPDES-00019).
- ② Monitoring only No limits.
- ③ Time outside limits cannot exceed 7 hrs 26 min / month No excursion can exceed 60 min.
- Manual composites of four grab samples per day

The NPDES permit applies Federal production-based standards established as mass-loading limits for total suspended solids, and oil and grease, as well as a limit for pH. The NPDES permit also applies American Samoa water quality standards established as limits based on

the dilution available through the use of the Joint Cannery Outfall for phosphorus, nitrogen, ammonia, copper, zinc, mercury, and temperature. An acute toxicity limit was not included in the current NPDES permit because two pollutants with specific limits, ammonia and zinc have been identified as the likely causes of any toxicity found in the discharge.

# 2.4 Site-Specific Receiving Water Limits

The NPDES permit applies American Samoa water quality standards as receiving water limits that apply to both Starkist Samoa and COS Samoa for the combined discharge from the Joint Cannery Outfall into Pago Pago Harbor.

Figure 2.4.1  NPDES Permit - General Receiving Water Prohibitions						
§I.A	Discharges are only authorized from the Joint Cannery Outfall outlet.					
§I.B.1	Discharges shall be substantially free from materials attributable to sewage, industrial wastes that will produce objectionable color, odor, or taste in the harbor or biota.					
§I.B.2	Discharges shall be substantially free from visible floating materials, grease, oil, scum, foam, and other floating material attributable to sewage, industrial wastes					
§I.B.3	Discharges shall be substantially free from materials attributable to sewage, industrial wastes that will produce visible turbidity or settle to form objectionable deposits.					
§I.B.4,6	Discharges shall be substantially free from substances and conditions which may be toxic to humans, animals, plants, and aquatic life, or produce undesirable aquatic life.					
§I.B.5	Discharges shall not cause a >1.5°F change, >1°F hourly fluctuation, or exceed 85°F.					

Figure 2.4.2 NPDES Permit - Zone of Initial Dilution Prohibitions						
§I.B.7	Discharges shall not cause turbidity to exceed 0.75 Nepholmetric Units.					
§I.B.8	Discharges shall not cause a light penetration depth <65 feet for >50% of the time.					
§I.B.9	Discharges shall not cause dissolved oxygen of <70% saturation, or <5.0 mg/l.					

	Figure 2.4.3 NPDES Permit - Zone of Mixing Prohibitions							
§I.C.1	Discharges shall not cause a water column concentration >0.05 µg/l mercury.							
§I.D.1	Discharges shall not cause concentrations >30.0 µg/l total phosphorus.							
§I.D.2	Discharges shall not cause concentrations >200.0 µg/l total nitrogen.							
§I.D.3	Discharges shall not cause concentrations >1.0 μg/l chlorophyll-a.							

The NPDES permit requires Starkist Samoa to conduct semi-annual self-monitoring of the receiving waters at the following five sampling stations: the Station 5 reference site, Station 14 at the end-of-pipe, Stations 8 and 8a at the zone of initial dilution boundary, and Station 16 at the zone of mixing boundary.

# 3.0 Compliance with NPDES Permit Requirements

Industrial waste and storm water discharges are authorized only from the Joint Cannery Outfall into Pago Pago Harbor and from a commercial vessel, the Blue Moon, to an off-shore EPA-permitted ocean disposal site. [NPDES Permit §I.A]

Industrial waste and storm water discharges from the Joint Cannery Outfall must comply with the NPDES permit discharge limitations set forth as the application both of Federal standards and the American Samoa water quality standards. [NPDES Permit §I.A]

Combined discharges from Starkist Samoa and COS Samoa must not cause adverse impacts in the receiving waters around the Joint Cannery Outfall. [NPDES Permit §I.B, C, and D]

#### Summary

Starkist Samoa consistently complies with its NPDES permit effluent limits for conventional pollutants (total suspended solids, pH, oil and grease), and for nutrients (total nitrogen, total phosphorus). Compliance is reached through primary solids removal with rotary screening, equalization, chemically-aided dissolved air flotation (all well-designed and sized), and the effective diversion of high-strength wastes to marine disposal by ship. Any increase in outfall throughput would require further removals likely involving biological treatment and solids digestion. Expanded treatment, especially in conjunction with COS Samoa, could be a viable investment if it involves the elimination of the marine disposal by ship and the recovery of biogas for energy. Starkist Samoa also is expected to consistently comply with its NPDES permit effluent limits for toxics (ammonia, mercury, copper, zinc) and is not expected to introduce other toxics in toxic amounts (petroleum distillates, pesticides, PCBs, solvents). Finally, receiving water monitoring does not indicate measurable impacts in Pago Pago Harbor from the combined discharges from Starkist Samoa and COS Samoa through the Joint Cannery Outfall.

#### Requirements

None.

#### Recommendations

- Starkist Samoa should determine the feasibility of expanding treatment to recover the
  waste energy content and perhaps eliminate the marine disposal of high-strength
  wastewaters.
- Starkist Samoa and COS Samoa should together reconfirm the validity of their September 2004 priority pollutant scans for toxic organics provided by CH2MHill.

#### 3.1 NPDES Permit Effluent Limits for Starkist Samoa

See Appendix 1 for sampling results of the discharge to the Joint Cannery Outfall for conventional pollutants, nutrients, and metals, as well as for a single priority pollutants scan.

Conventional Pollutants - Starkist Samoa consistently complies with its NPDES permit limits for the discharge of conventional pollutants into the Joint Cannery Outfall. Fish parts and wastes comprise the sources of conventional pollutants in the discharge. Primary solids removal, involving well-designed and properly-sized rotary screening, equalization, and chemically-aided dissolved air flotation, resulted in average and 99th% peak concentrations of 139.6 and 237.9 mg/l total suspended solids ("TSS"), 519.6 and 696.6 mg/l biochemical oxygen demand ("BOD"), and 29.2 and 70.2 mg/l oil and grease. The resulting removal rates are estimated to average 80% for TSS, 90% for oil and grease, and 75% for BOD, improvements of 20% or more over unaided primary treatment. As a result, consistent compliance with the NPDES permit limits is expected to continue, through advanced chemically-aided primary solids removal and the effective diversion of high-strength wastes to marine disposal by ship.

Nutrients - Starkist Samoa consistently complies with its NPDES permit limits for the discharge of total nitrogen and total phosphorus into the Joint Cannery Outfall. Fish parts and wastes comprise the source of nutrients in the discharge. Primary solids removal resulted in average and 99th% peak concentrations of 63.1 and 106.0 mg/l total nitrogen, and 10.4 and 13.8 mg/l total phosphorus. The removal rates are estimated to average 60% for nitrogen and 50% for phosphorus. These removal rates for nutrients are less than the rates for conventional pollutants, which indicates that the nutrients exist more in a dissolved state and not in the oil fraction. Nevertheless, advanced primary solids removal and diversion of high-strength wastes to marine disposal, removes enough of the nutrients to result in continued consistent compliance with the NPDES permit limits.

<u>Toxic Pollutants</u> - Starkist Samoa consistently complies with its NPDES permit limits for the discharge of toxics into the Joint Cannery Outfall. The permit establishes limits only for mercury, copper, and zinc, all thought to come from fish parts and wastes, and for ammonia, which is also entrained in fish parts and wastes, a fraction of which, depending on the pH of the receiving water, is in the un-ionized toxic form. Primary solids removal resulted in average and 99th% peak concentrations of 0.097 and 0.178 μg/l mercury, 2.54 and 4.23 μg/l copper, 217.0 and 326.5 μg/l zinc, and 20.1 and 35.1 mg/l ammonia.

A single priority pollutants scan collected in September 2004 also indicated the presence of a very limited set of other toxics not associated with fish parts and waste (*toxic metals, toxic organics, cyanide, pesticides, solvents, petroleum products, PCBs*), with most results below their method detection limits. The site inspection confirms that there are a few well-controlled entry points to the sewers from oil storage areas, and the use of a limited set of cleaners (*hydroxides, metasilicates, dichloroisocyanurate*). However, the sample results provided by CH2MHill for the discharges from both Starkist Samoa and COS Samoa into the Joint Cannery Outfall were exactly the same for all pollutants analyzed by EPA methods 608 for pesticides and PCBs, 624 for volatiles, and 625 for semi-volatiles.

Other Inorganics - There are no American Samoa water quality for other inorganics and thus no corresponding NPDES permit limits applied to the discharge from Starkist Samoa to the Joint Cannery Outfall. The discharges from Starkist Samoa and COS Samoa into the outfall are similar in chemical composition with one significant exception. The Starkist Samoa discharge entrains much higher concentrations of sulfur compounds and aluminum resulting from the use of alum for wastewater treatment in the DAF unit.

<u>Temperature and pH</u> - Starkist Samoa consistently complies with its NPDES permit limits for the pH and temperature of the discharge into the Joint Cannery Outfall.

# 3.2 NPDES Permit Receiving Water Limits

See Appendix 2 for the sample results of the receiving waters in and around the discharge from the Joint Cannery Outfall for dissolved oxygen, nutrients, ammonia and metals.

Conventional Pollutants - Dissolved oxygen and visual observations of the harbor surface are the measures in the receiving waters reflective of the impacts of conventional pollutants from the combined discharge from the Joint Cannery Outfall to the Pago Pago Harbor. These measures do not indicate a measurable impact in the receiving waters from the outfall discharge of conventional pollutants. In particular, no oily slicks, floating solids, or cloudy conditions were seen around the outfall, and nearly all samples met the standard for dissolved oxygen at the four sampling stations influenced by the outfall discharge. Moreover, the two sample results below 5.0 mg/l (2 of 72 samples), are not conclusive evidence of a measurable impact in violation of the NPDES permit requirements. One was from a station influenced by the outfall but within the zone of mixing and thus not regulated by permit for dissolved oxygen, and the other was from a reference station away from the influence of the outfall.

Nutrients - Nutrient levels over the water quality standards were found at all stations sampled for nutrients, specifically at all three stations influenced by the outfall discharge, and at one reference station away from influence. Nevertheless, for a number of reasons, the numerous sample results above 200  $\mu$ g/l-total nitrogen (20 of 48 samples) and the few above 30  $\mu$ g/l-total phosphorus (3 of 48 samples) are not conclusive evidence of a measurable impact from the Joint Cannery Outfall discharge in violation of the NPDES permit requirements. First, nitrogen levels exceeded standards at all of the stations including the reference station. Second, the total nitrogen and phosphorus standards are applied only at the zone of mixing boundary and outward. Third, Starkist Samoa complies with the permit effluent limits for total nitrogen and phosphorus in its discharge into the Joint Cannery Outfall. Finally, any measurable impacts in the receiving waters from the Joint Cannery Outfall discharge are not solely the the responsibility of Starkist Samoa.

<u>Toxics</u> - The NPDES permit applies water quality standards for toxics only at the zone of mixing boundary and for only mercury. All samples, including those taken from at the zone of mixing station, met the NPDES permit limits. Moreover, Starkist Samoa complies with the permit effluent limits for ammonia, copper, zinc, and mercury in its discharge into the Joint Cannery Outfall.

# 3.3 Expanded Treatment

Within the loading limits in the NPDES permit, the Joint Cannery Outfall has some available capacity to accept additional wastewater loadings from Starkist Samoa, but not much to accept additional flow. Specifically, over the past year, peak flow rates reached 90% of permitted capacity. For pollutants, the percent of permitted capacities reached were 40% for oil and grease, 35% for total suspended solids, 70% for total nitrogen, 75% for total phosporus, and 25% for ammonia. Therefore, in particular because of nutrients loadings, any increase in outfall throughput would require further removals that would likely involve secondary biological treatment and solids digestion. Expanded treatment, especially in conjunction with COS Samoa, could be a viable investment if it involves the elimination of the marine disposal by ship and the recovery of biogas for energy.

Overall, discharges from Starkist Samoa by ship or through the outfall average approximately 1.4 million gallons per day and total roughly 120,000 lbs/day-BOD. Through anaerobic digestion the organics loadings totals could produce as much as 650,000 ft<sup>3</sup>/day methane biogas with an energy content up to 160 therms/day (4,500 kilowatts/day). Together with COS Samoa, a joint secondary biological treatment plant with anaerobic digestion could process as much as 200,000 lbs/day of volatile solids resulting in the production of biogas with an energy content up to 275 therms/day (8,000 kilowatts/day).

# Appendix 1.1

Starkist Samoa Packing Company

Sampling Results for Conventionals and Nutrients (July 2007 – June 2008)

pollutants	Influent				Effluent ①	violation	sample		
pollutarits	mean	99th%	max	mean	99th%	max	d-max	mo-av	count
flow rate (mgd)				1247000	2448000	2681000	0 / 91	-	366
total susp solids (lbs/d)				1792.8	3374.4	3513.9	0 / 48	0 / 12	48
total nitrogen (lbs/d)				814.8	1494.7	1418.5	0 / 96	0 / 12	96
total phosphorus (lbs/d)				134.7	211.9	226.1	0 / 96	0 / 12	96
oil and grease (lbs/d)				366.0	920.2	966.4	0 / 48	0 / 12	48
total susp solids (mg/l)				139.6	237.9	234.0	-	-	48
total nitrogen (mg/l-N)				63.1	106.0	93.0	-	-	96
total phosphorus (mg/l)				10.4	13.8	13.1	-	-	96
oil and grease (mg/l)				29.2	70.2	74.5	-	-	48
BOD (mg/l)				519.6	696.6	618.0	-	-	20
temperature (°C)				85°F	-	95°F	0 / 366	-	2
pH minimum (s.u.)				-	6.7 min	8.1 max	0 / 366	-	2

① Effluent samples collected from IWD-00019 before discharge into the Joint Cannery Outfall.

# Appendix 1.2

Starkist Samoa Company

Sampling Results for Metals and Toxics (January 2006 - December 2007)

nollutanto	Influent				Effluent ①	)	violation rates		sample
pollutants	mean	99th%	max	mean	99th%	max	d-max	mo-av	count
ammonia (mg/l-N)				20.1	35.1	39.1	0 / 48	0/3	48
mercury (µg/l)				0.097	0.178	0.137	2	2	10
copper (µg/l)				2.54	4.23	3.40	0/8	0/5	8
zinc (µg/l)				217.0	326.5	240.0	0/8	0/5	8
ammonia (lbs/d)				-	-	-	2	2	0
mercury (lbs/d)				-	-	-	2	2	0
copper (lbs/d)				-	-	-	2	2	0
zinc (lbs/d)				-	-	-	2	2	0

① Effluent samples collected from IWD-00019 before discharge into the Joint Cannery Outfall.

② Continuous monitoring

② NPDES permit limits applied beginning April 1, 2008.

Appendix 1.3
Starkist Samoa Company
Sampling Results for Priority Pollutants (September 22 - 23, 2004)

toxic inorganics and metals			toxic organics, pesticides, and PCBs				
aluminum (μg/l)	918		bromide (µg/l)	21,100			
antimony (µg/l)	44.5		endosulfan I (µg/l)	0.0074			
arsenic (µg/l)	17.5		4,4'-DDE (μg/l)	0.012			
barium (µg/l)	5.5		chloromethane (µg/l)	< 0.31			
beryllium (µg/l)	< 0.4		vinyl chloride (µg/l)	< 0.58			
boron (µg/l)	1,820		bromomethane (µg/l)	< 0.81			
cadmium (µg/l)	8.6		chloroethane (µg/l)	< 0.46			
chromium (µg/l)	< 3.0		1,1-dichloroethene (µg/l)	<0.48			
cobalt (µg/l)	< 5.0		methylene chloride (µg/l)	<0.21			
copper (µg/I)	< 4.0		chloroform (µg/l)	< 0.21			
total cyanide (µg/l)	< 3.0		1,1-dichloroethane (µg/l)	< 0.34			
iron (μg/l)	321		1,1,1-trichloroethane (µg/l)	< 0.45			
lead (μg/l)	< 2.0		carbon tetrachloride (µg/l)	< 0.38			
manganese (µg/l)	22.0		benzene (µg/l)	0.27			
mercury (µg/l)	0.270		1,2-dichlorothane (μg/l)	< 0.12			
molybdenum (μg/l)	< 9.0		bromodichloromethane (µg/l)	< 0.17			
nickel (µg/l)	< 20		dibromochloromethane (µg/l)	< 0.15			
selenium (µg/l)	5.6		toluene (µg/l)	29.0			
silver (µg/l)	< 5.0		ethylbenzene (µg/l)	1.6			
sulfates (µg/l)	933,000		phenolics (µg/l)	300			
sulfites (µg/l)	55,000		naphthalene (µg/l)	3.6			
sulfides (µg/l)	4,870		fluorene (µg/l)	1.3			
titanium (µg/l)	6.1		phenanthrene (µg/l)	1.8			
zinc (µg/l)	260		di-n-butyl phthalate (µg/l)	0.58			
		_	bis(2-ethylhexyl)phthalate (µg/l)	14.0			
			total phenolics (µg/l)	320			
			MBAS (μg/l)	70			
			other volatiles	2			
			other semivolatiles	2			
			other organochlorine pesticides	2			
			other PCBs	2			

① Effluent samples collected from IWD-00019 before discharge into the Joint Cannery Outfall.

② Less than the method detection limits for EPA methods 608, 624, 625

# Appendix 2 Joint Cannery Outfall Receiving Water Monitoring (2006 - 2007) ①

narameters	Station 5 - Outer Harbor			Station 8 - ZID			Station 8A - ZID		
parameters	mean	max	over ②	mean	max	over ②	mean	max	over ②
dissolved oxygen (mg/l)	6.39	6.01	0 / 12	6.11	5.50	0 / 12	5.81	5.22	0 / 12
total nitrogen (mg/l)	0.219	0.676	3 / 12	0.264	0.794	4 / 12	0.275	0.636	7 / 12
total phosphorus (mg/l)	0.014	0.030	0 / 12	0.023	0.040	1 / 12	0.020	0.030	0 / 12
ammonia (mg/I-N)	0.009	0.024	0/9	0.010	0.042	0 / 12	0.016	0.080	0 / 12
copper (µg/I)	0.337	0.740	0 / 12	0.337	0.750	0 / 12	0.215	0.320	0 / 12
zinc (µg/l)	2.17	5.90	0 / 12	1.49	3.16	0 / 12	1.02	1.72	0 / 12
mercury (µg/l)	0.0059	0.0135	0 / 12	0.0053	0.0193	0 / 12	0.0039	0.0137	0 / 12

narameters	Station 13 - Inner Harbor			Stati	on 14 - C	Outfall	Station 16 - ZOM		
parameters	mean	max	over ②	mean	max	over ②	mean	max	over ②
dissolved oxygen (mg/l)	5.89	2.89	1 / 12	5.88	4.97	1 / 12	6.14	5.82	0 / 12
total nitrogen (mg/l)	-	-	-	-	-	-	0.213	0.419	5 / 12
total phosphorus (mg/l)	-	-	-	-	-	-	0.022	0.040	2/12
ammonia (mg/l-N)	0.044	0.120	0 / 12	0.015	0.041	0 / 12	0.007	0.015	0 / 12
copper (µg/l)	0.722	1.460	0 / 12	0.229	0.440	0 / 12	0.360	0.960	0 / 12
zinc (µg/l)	3.51	9.36	0 / 12	1.06	2.61	0 / 12	4.82	38.7	0 / 12
mercury (µg/l)	0.0017	0.0036	0 / 12	0.0022	0.0051	0 / 12	0.0074	0.0397	0 / 12

 $<sup>{\</sup>color{blue} \mathbb O}$  Semi-annual sampling at three water column depths for each station.

#### **Reference Stations**

Station 5 - Outer Harbor in Ocean Transition Zone Station 13 - Inner Harbor in Uppermost Zone Stations Influenced by the Outfall Discharge

Station 14 - Outfall Discharge

Station 8 - Zone of Initial Dilution (Lower Boundary)

Station 8A - Zone of Initial Dilution (Upper Boundary)

Station 16 - Zone of Mixing Boundary

 $<sup>{\</sup>color{red} {\mathbb O}}$  Indicates the rate of water column samples exceeding the water quality standards.